#### RESOLUTION NO. \_\_\_\_

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF MILPITAS APPROVING THE ANNUAL ENGINEER'S REPORT, DECLARING ITS INTENTION TO LEVY AND COLLECT ASSESSMENTS FOR FISCAL YEAR 2016-2017, AND PROVIDING NOTICE OF PUBLIC HEARING FOR LANDSCAPING AND LIGHTING MAINTENANCE ASSESSMENT DISTRICT NO. 98-1 (SINCLAIR HORIZON)

WHEREAS, on May 3, 2016, the City Council adopted Resolution No. 8539, "A Resolution of the City Council of the City of Milpitas Initiating Proceedings for the Levy and Collection of Assessments for the Landscaping and Lighting Maintenance Assessment District No. 98-1 (Sinclair Horizon) (the "Maintenance District") for Fiscal Year 2016-17." Pursuant to Resolution No. 8539, the designated Assessment Engineer was ordered to and did prepare a report in accordance with Section 22565, et seq., of the California Streets and Highways Code (the "Engineer's Report").

**NOW, THEREFORE,** the City Council of the City of Milpitas hereby finds, determines, and resolves as follows:

- 1. The City Council has considered the full record before it, which may include but is not limited to such things as the staff report, testimony by staff and the public, and other materials and evidence submitted or provided to it. Furthermore, the recitals set forth above are found to be true and correct and are incorporated herein by reference.
- 2. The Engineer's Report has been prepared, filed with the City Clerk, and duly considered by this Council and is hereby deemed sufficient and approved. The report shall stand as the Engineer's Report for all subsequent proceedings under and pursuant to the foregoing resolution.
- 3. It is the intention of this Council to levy and collect assessments within the Maintenance District for fiscal year 2016-2017. Within the Maintenance District, the existing and proposed improvements and any substantial changes proposed to be made to the existing improvements are generally as described on **Exhibit A**, attached and by this reference made a part of this Resolution. The total assessment of \$39,121.60 has increased by 2.81% from the prior year to adjust for inflation and to fund future Capital Improvement Program projects within the Maintenance District for the replacement of landscape, irrigation, and lighting improvements. The amount of the increase is under the maximum authorized range previously approved by the owners in the Maintenance District.
- 4. The Maintenance District consists of the lots and parcels shown on the boundary map of the Maintenance District on file with the City Clerk, and reference is hereby made to such map for further particulars.
- 5. Reference is hereby made to the Engineer's Report for a full and detailed description of the Improvements, the boundaries of the Maintenance District and the proposed assessments upon assessable lots and parcels of land within the Maintenance District.
- 6. This Council hereby orders that a public hearing shall be held before this Council in the regular meeting place thereof, City Council Chambers, 455 East Calaveras Boulevard, Milpitas California on Tuesday, June 21, 2016, at the hour of 7:00 p.m., or as soon thereafter as the matter can be heard, for the purpose of allowing public testimony regarding the proposed assessments for the Maintenance District and this Council's determination whether the public interest, convenience and necessity requires

improvements and this Council's final action upon the Engineer's Report and the assessments therein.

- 7. Prior to the conclusion of the hearing, any interested person may file a written protest with the City Clerk or, having previously filed a protest, may file a written withdrawal of that protest. A written protest shall state all grounds of objection. A protest by a property owner shall contain a description sufficient to identify the property owned by such owner.
- 8. The City Clerk shall cause notice of the hearing to be given by publishing a copy of this Resolution or public hearing notice once, at least ten (10) days prior to the date of the hearing above specified, in the Milpitas Post, a newspaper published and circulated in the Maintenance District.

PASSED AND ADOPTED this day of	, 2016, by the following vote:	
AYES:		
NOES:		
ABSENT:		
ABSTAIN:		
ATTEST:	APPROVED:	
Mary Lavelle, City Clerk	Jose S. Esteves, Mayor	
APPROVED AS TO FORM:		
Christopher J. Diaz, City Attorney		

#### **EXHIBIT A**

## DESCRIPTION OF WORK LANDSCAPING AND LIGHTING MAINTENANCE ASSESSMENT DISTRICT NO. 98-1

LANDSCAPING AND LIGHTING MAINTENANCE ASSESSMENT DISTRICT NO. 98-1 is generally described as a district bounded on the east side by the existing Sinclair Frontage Road, on the west by Berryessa Creek, on the south by the existing commercial development, and on the north by Los Coches Street.

Maintenance and operation of any or all public landscaping and irrigation improvements adjacent to curbs of the following described streets, including asphalt concrete jogging paths, planter walls, grass berms, and appurtenant irrigation systems; ornamental planting including lawns, shrubs, and trees; including necessary repairs, replacements, water, electric current, spraying, care, supervision, debris removal and all other items of work necessary and incidental for proper maintenance and operation thereof.

The maintenance and operation of and the furnishing of services and materials, as required for the following improvements:

#### Berryessa Creek

1) A strip of land approximately 510 feet long varying in width from 35 feet to 60 feet along the east bank of Berryessa Creek adjacent to Tract 9018. The improvements include an asphalt concrete jogging path, exercise equipment, planting and irrigation.

#### **Los Coches Creek:**

- 1) A strip of land 812 feet long, 14 feet in width along the south bank of Los Coches Creek adjacent to Tract 9018. The improvements include an asphalt concrete jogging path, exercise equipment, planting and irrigation.
- 2) A strip of land 5.5 feet wide within the Los Coches Street right-of-way between the back of sidewalk and the right-of-way line along the south side of Los Coches Street between Berryessa Creek and Sinclair Frontage Road. The improvements include planting and irrigation.

#### **Sinclair Frontage Road**

- 1) A strip of land approximately 550 feet long, varying in width from 5.5 feet to 25 feet along the east side of Sinclair Frontage Road, except at the intersection of Cameron Place, between the back of sidewalk and the soundwall. The improvements include planting and irrigation.
- 2) A parcel on the east side of Sinclair Frontage Road within the Sinclair Frontage Road and Los Coches Street right-of-way, bounded on the east side by the Interstate 680, on the southwest side by the back of sidewalk and on the north side by the Los Coches Street right-of-way line. The improvements include planting and irrigation.

Exhibit A Resolution No. \_\_



**City of Milpitas** 

**Landscaping and Lighting Maintenance Assessment District No. 98-1** 

Fiscal Year 2016/17 Annual Report

#### Main Office

32605 Temecula Parkway, Suite 100 Temecula, CA 92592 Toll free: 800.676.7516 Fax: 951.296.1998

#### Regional Office

870 Market Street, Suite 1223 San Francisco, CA 94102 Toll free: 800.434.8349 Fax: 415.391.8439

## CITY OF MILPITAS LANDSCAPING AND LIGHTING MAINTENANCE ASSESSMENT DISTRICT NO. 98-1

455 East Calaveras Boulevard Milpitas, California 95035 Phone - (408) 586-3000

#### **CITY COUNCIL**

Jose Esteves, Mayor

Carmen Montano, Vice-Mayor

Debbie Indihar Giordano, Council Member

Garry Barbadillo, Council Member

Marsha Grilli, Council Member

#### **CITY STAFF**

Nina Hawk, Public Works Director

#### **NBS**

Tim Seufert, Client Services Director

Tiffany Ellis, Senior Consultant

Jason Roth, Consultant

## **TABLE OF CONTENTS**

1.	ENGINEER'S LETTER	1-1
2.	PLANS AND SPECIFICATIONS	2-1
2.1. 2.2. 2.3.	Landscaping Improvements	2-1
3.	ESTIMATE OF COSTS	3-1
3.1.	District Budget	3-1
4.	SPECIAL AND GENERAL BENEFIT	4-1
4.1. 4.2. 4.3. 4.4.	Special Benefits Identified	4-1 4-2
<b>5.</b>	METHOD OF ASSESSMENT	5-1
5.1. 5.2. 5.3.	Maximum Assessment Rates	5-1
6.	ASSESSMENT DIAGRAM	6-1
7.	ASSESSMENT ROLL	7-1

## 1. ENGINEER'S LETTER

WHEREAS, in 1998 the City Council of the City of Milpitas (the "City"), State of California, under the Landscaping and Lighting Act of 1972 (the "Act"), created the City of Milpitas Landscaping and Lighting Maintenance Assessment District No. 98-1 (the "District") to provide for the continued maintenance, operation, and administration of various improvements within the boundaries of the District; and

WHEREAS, the City Council has directed NBS to prepare and file a report for Fiscal Year 2016/17 in accordance with Chapter 1, Article 4 of the Act presenting plans and specifications describing the general nature, location and extent of the improvements to be maintained; an estimate of the costs to maintain, operate, and service the improvements for the District for the referenced fiscal year; a diagram for the District showing the area and properties to be assessed; and an assessment of the estimated costs to maintain and service the improvements, stating the net amount to be assessed upon all assessable lots or parcels within the District in proportion to the special benefit received.

**NOW THEREFORE,** the following assessments have been levied in accordance with the assessment methodology adopted and approved by the City Council at the time of District formation, and are made to cover the portion of the estimated costs of maintenance, operation, and servicing of the improvements, to be paid by the assessable real property within the District in proportion to the special benefit received:

District	Parcels	2016/17 Maximum Assessment Rate per Lot	2016/17 Actual Assessment Rate per Lot	Net Amount to be Assessed (1)
LLMAD 98-1	98	\$433.49	\$399.20	\$39,121.60

<sup>(1)</sup> Amounts placed on the tax roll include the 1% Santa Clara County Collection Fee.

I identified all parcels which will have a special benefit conferred upon them from the improvements described in District's Plans and Specifications section of this Engineer's Report (the "Benefited Parcels"). For particulars as to the identification of said parcels, reference is made to the Assessment Diagram, a copy is on file in the office of the City Clerk.

I have assessed the costs and expenses of the improvements upon the Benefited Parcels. In making such assessment:

- The proportionate special benefit derived by each Benefited Parcel from the improvements was determined in relationship to the entirety of the maintenance costs of the improvements;
- b. No assessment has been imposed on any Benefited Parcel which exceeds the reasonable cost of the proportional special benefit conferred on such parcel from the improvements; and
- c. Any general benefits from the improvements have been separated from the special benefits and only special benefits have been assessed.

I, the undersigned, respectfully submit the enclosed Engineer's Report and, to the best of my knowledge, information and belief, the Engineer's Report, Assessments, and the Assessment Diagrams herein have been prepared and computed in accordance with the order of the City Council of the City of Milpitas, the Act, and Article XIIID.



Steven J. Machida, PE

Director of Engineering/City Engineer

## 2. PLANS AND SPECIFICATIONS

The District provides for the continued administration, maintenance, operation, and servicing of various improvements located within the public right-of-way and dedicated easements within the boundaries of the District.

## 2.1. Location of Improvements

The District is located in the City of Milpitas, bounded on the east by Sinclair Frontage Road, on the west by Berryessa Creek, and on the north by Los Coches Street. The improvements maintained include public landscaping and irrigation improvements, including jogging paths, planter walls, grass berms, and ornamental planting, which are primarily situated within the public rights-of-way and dedicated public by easements within the District.

## 2.2. Landscaping Improvements

The landscaping and irrigation improvements were installed within the District in order to enhance the overall visual appearance for adjacent parcels. The improvements consist of the maintenance and operation of any or all public landscaping and irrigation improvements adjacent to curbs, including asphalt concrete jogging paths, planter walls, grass berms, and appurtenant irrigation systems; ornamental planting including lawns, shrubs, and trees, including necessary repairs, replacements, water, electric current, spraying, care, supervision, debris removal and all other items of work necessary and incidental for proper maintenance and operation thereof. The landscaping and irrigation improvements are collectively referred to as "landscaping improvements". All such work will be performed in the following areas:

#### Berryessa Creek

A strip of land approximately 510 feet long varying in width from 35 feet to 60 feet along the east bank of Berryessa Creek adjacent to Tract 9018. The improvements include an asphalt concrete jogging path, exercise equipment, planting, and irrigation.

#### Los Coches Creek

- 1. A strip of land 812 feet long, 14 feet in width along the south bank of Los Coches Creek adjacent to Tract 9018. The improvements include an asphalt concrete jogging path, exercise equipment, planting, and irrigation.
- 2. A strip of land 5.5 feet wide within the Los Coches Street right-of-way between the back of sidewalk and the right-of-way along the south side of Los Coches Street between Berryessa Creek and Sinclair Frontage Rd. The improvements include planting and irrigation.

#### 2.3. Overhead

In addition to the hard costs of maintaining the improvements mentioned above, the City will incur costs for staff time and expenses related to the management and maintenance of the improvements within the District. Staff time includes oversight and coordination of both City and contractor provided services, annual tax roll preparation, and addressing property owner questions and concerns. These activities are directly related to the maintenance of the improvements, and without them the improvements could not be efficiently completed or properly maintained on an ongoing basis.

## 3. ESTIMATE OF COSTS

The estimated costs of maintenance and servicing of the improvements as described in the Plans and Specifications are summarized below.

## 3.1. District Budget

The Fiscal Year 2016/17 estimated cost budget for the maintenance and servicing of the improvements is as follows:

Description	Budget 2016/2017
Landscape Maintenance Contract Services <sup>1</sup>	\$19,500
LED Lighting and Equipment	4,190
Supplies	840
Utilities (Water, Electricity)	10,200
City Maintenance Staff	14,988
Capital Improvement Program	<u>0</u>
Maintenance Costs	\$49,718
NBS Financial	\$3,419
City Staff District Admin	1,404
County Auditor-Controller Fee <sup>2</sup>	<u>391</u>
District Specific Costs	\$5,214
Total District Costs	\$54,932
General Benefit Contribution <sup>3</sup>	(15,810)
Operating Reserve Contribution	<u>0</u>
Net Amount to be Assessed	\$39,122
Total District Lots	98
Rate per Lot <sup>4</sup>	\$399.20
Maximum Rate Per Lot - 2016/17	\$433.49

For 2016/17 Landscape Maintenance Contract Services includes TerraCare for \$13,000 and Irvine Company for \$6,500.

(2) County Auditor-Controller Fee is currently 1% of the total levy submittal.

(4) The Rate per Lot equals the Net Amount to be Assessed / Total District Lots.

<sup>(3)</sup> General Benefit Contribution is not applied to District Specific Costs as these are special benefits to the District.

<sup>(5)</sup> The actual Rate per Lot levied cannot exceed the Maximum Rate per Lot.

#### **Operating Reserve**

It is the intent of the City to maintain an operating reserve which shall not exceed the estimated costs of maintenance and servicing of the improvements prior to December 10 of the fiscal year, or when the City expects to receive its apportionment of special assessments from the County, whichever is later. The operating reserve balance information for the District is as follows:

Estimated Fiscal Year Ending 6/30/2016 Operating Reserve Cash Balance	\$12,458
Operating Reserve Collection – Fiscal Year 2016/17	0
Estimated Fiscal Year Ending 6/30/2017 Operating Reserve Cash Balance	\$12,458

## 4. SPECIAL AND GENERAL BENEFIT

The improvements defined in Section 2 are expected to confer certain special benefits to parcels within the District. The special benefits are described below.

#### 4.1. Introduction

Pursuant to Article XIIID, all parcels that receive a special benefit conferred upon them as a result of the installation, implementation and maintenance of the improvements, services and activities shall be identified, and the proportionate special benefit derived by each identified parcel shall be determined in relationship to the entire costs of the installation, implementation and maintenance of the improvements, services and activities.

Article XIIID, Section 4(a) of the California Constitution limits the amount of any assessment to the proportional special benefit conferred on the property. Proposition 218 requires that the City separate the general benefit from special benefit, so that only special benefit may be assessed to properties within the District. Furthermore, Article XIIID also provides that publicly owned properties must be assessed unless there is clear and convincing evidence that those properties receive no special benefit from the assessment.

## 4.2. Special Benefits Identified

The improvements described in Section 2 are expected to confer certain special benefits to parcels within the District. The special benefits conferred to property within the District can be grouped into two primary benefit categories: aesthetic benefit and safety benefit. The two district benefit categories are further expanded upon below.

- Improved Aesthetics: The aesthetic benefit relates to the increase in the overall aesthetics as a result of the ongoing maintenance, servicing and operation of the improvements within the District. Street landscaping improvements improve the livability, commercial activity, appearance and desirability for properties within the District. Regular maintenance ensures that the improvements do not reach a state of deterioration or disrepair so as to be materially detrimental to properties adjacent to or in close proximity to the improvements. The overall appeal of the District is enhanced when improvements are in place and kept in a healthy and satisfactory condition. Conversely, appeal decreases when improvements are not well-maintained, unsafe, or destroyed by the elements or vandalism. Streetscapes have a significant effect on how people view and interact with their community¹. With streetscapes that are safe and inviting, people are more likely to walk, which can help reduce automobile traffic, improve public health, stimulate local economic activity and attract residents and visitors to the community².
- Increased Safety: Well maintained areas mitigate crime, especially vandalism, and enhance pedestrian safety. A recent study found that after landscape improvements were installed, there was a 46% decrease in crash rates across urban arterial and highway sites and a second study reviewed found a 5% to 20% reduction in mid-block crashes after trees and planters in urban arterial roads were put in place. In addition, there is less graffiti, vandalism, and littering in outdoor spaces with natural landscapes than in comparable plant-less spaces<sup>3</sup>. The Victoria

<sup>&</sup>lt;sup>1</sup> Victoria Transport Policy Institute. (2011). Community Livability. Helping to Create Attractive, Safe, Cohesive Communities. Retrieved from http://www.vtpi.org/tdm/tdm97.htm.

<sup>2</sup> Ibid

<sup>&</sup>lt;sup>3</sup> Wolf, Kathleen L. (2010). Safe Streets – A Literature Review. In: Green Cities: Good Health (www.greenhealth.washington.edu). College of the Environment, University of Washington.

Transport Policy Institute has found that streetscapes reduce traffic speeds and when combined with improved pedestrian crossing conditions can significantly reduce collisions<sup>4</sup>.

#### 4.3. General Benefits Identified

Section 4 of Article XIIID of the California Constitution provides that once a local agency which proposes to impose assessments on property has identified those parcels that will have special benefits conferred upon them and upon which an assessment will be imposed, the local agency must next "separate the general benefits from the special benefits conferred," and only the special benefits can be included in the amount of the assessments imposed.

General benefit is an overall and similar benefit to the public at large resulting from the maintenance of the District's improvements provided by the assessments levied. The improvements to be maintained by the District are located within the District boundaries only. There will be no District maintenance activities provided for improvements located outside of the District boundaries.

The ongoing maintenance of the District improvements will provide aesthetic and safety benefits to the property within the District. However, it is recognized that the ongoing District maintenance activities will also provide a level of benefit to some property within proximity to the District, as well as individuals passing through. Therefore, the general benefit created as a result of the District maintenance activities has been considered.

#### 4.4. Quantification of Benefit

As a result of the maintenance and operation of the improvements, there will be a level of general benefit to people that do not live in or intend to conduct business within the District. In order for property within the District to be assessed only for that portion of special benefits received from the district's maintenance activities, general benefits provided by the ongoing maintenance of the improvements needs to be quantified. The amount of general benefit that is provided from the District's maintenance activities cannot be funded via property owners' assessments.

The landscaping improvements are primarily located along Los Coches Street and Sinclair Frontage Road and within the subdivision along Los Coches Creek and Berryessa Creek. A portion of the maintained landscaping provides some general benefit to pass-thru traffic. Per the City, there is currently 52,912 square feet of landscaping being maintained.

#### Los Coches Creek and Berryessa Creek

As result of the District maintenance activities, there will be a level of general benefit to pedestrians and vehicular traffic that are not associated with property in the District. As expressed by the Court in Beutz v. County of Riverside (2010), "... courts of this state have long recognized that virtually all public improvement projects provide general benefits." A route beginning or ending with a parcel within the District does not include the "general public" for purposes of determining general benefit. The landscaping improvements along the south side of Los Coches Creek and Berryessa Creek are local in nature, however even though they are intended primarily for localized access, there is some portion of pedestrian traffic that may not be accessing the adjacent properties. The landscaping improvements are located adjacent to the backyard of homes, and access is only available by walking or bicycling. There is no vehicular access to these improvements.

The Summary of Travel Trends, 2009 National Household Travel Survey (NHTS) prepared by the U.S. Department of Transportation Federal Highway Administration analyzed the number of person trips by various modes of transportations such as private vehicle, transit, walking or some other means of transportation. According to the Pacific Division data extracted from the 2009 NHTS database, of the

<sup>&</sup>lt;sup>4</sup> Victoria Transport Policy Institute. (2011). Community Livability. Helping to Create Attractive, Safe, Cohesive Communities. Retrieved from http://www.vtpi.org/tdm/tdm97.htm.

annual 181,703 (in millions) total person trips, 21,252 (in millions) or 11.70% of those person trips were made by using walking as their mode of transportation, and 2,066 (in millions) or 1.14% of those person trips were made by bicycling<sup>5</sup>.

According to the U.S. Census Bureau (2010), the average household size in the City is 3.34 persons<sup>6</sup>. Based on this average household size, and considering there are 98 residential units within the District, there are approximately 327 people residing within the District boundaries. There are an estimated 163 residential units in close proximity, but outside of the District boundaries. Based on the City's average household size, there are approximately 544 persons residing outside of the District boundaries, but have access to the landscaping improvements.

Community	Estimated Number of Residential Units	Estimated Number of Persons <sup>1</sup>
District	98	327
Sundrop subdivision	83	277
Sinclair Renaissance subdivision	80	267
Total Residential Population	261	871

(1) U.S. Census Bureau (2010) average household size in the City is 3.34 persons.<sup>7</sup>

In order to determine the estimated total number of persons who are within close proximity to the landscaping improvements, and would utilize walking or bicycling as their mode of transportation, we applied the 12.84% (11.70% walking, 1.14% bicycling) of person trips reported from the NHTS Pacific Division study, to the total nearby residential population (871). There are approximately 112 people within close proximity of the District that utilize walking or bicycling as their mode of transportation.

In order to determine the portion of the 112 persons that reside within the District, we applied the 2009 NHTS walking trip percentage (12.84%) to the District population (327). Approximately 42 people within the District boundaries use walking or bicycling as their primary mode of transportation. Therefore, the total surrounding neighborhood area population, located outside of the District boundaries, but in close proximity the landscaping improvements, that uses walking or bicycling as their primary mode of transportation is estimated to be 70 people.

Community	Estimated Number of Persons	
District	42	
Sundrop subdivision	36	
Sinclair Renaissance subdivision	34	
Walking or Bicycling Population	112	

In order to obtain a better picture of the overall level of general benefit provided by the landscaping improvements, the pedestrian traffic that utilizes walking or bicycling as the mode of transportation that will seek out and use the District improvements, but live outside of the District, must be considered. The 2009 NHTS further details the purposes of the reported walking (21,252 in millions) and bicycling (2,066 in millions) trips; based on the property types people entering the District would most likely do so for social or recreational activities.

LLMAD 98-1 Annual Report – City of Milpitas Prepared by NBS – Fiscal Year 2016/17

<sup>&</sup>lt;sup>5</sup> U.S Department of Transportation. Federal Highway Administration. (2011). *Summary of Travel Trends: 2009 National Household Travel Survey.* (Report No. FHWA-PL-11-022). Retrieved from http://nhts.ornl.gov

<sup>&</sup>lt;sup>6</sup> U.S. Census Bureau. (2010). *Profile of General Population and Housing Characteristics:* 2010, 2010 Demographic Profile Data. *Milpitas, C.A.* Retrieved March 23, 2015, http://quickf acts.census.gov/qf d/states/06/0647766.html

<sup>&</sup>lt;sup>7</sup> Ibid.

The following details the number of walking and bicycling trips, based on the 2009 NHTS study, for each of the activities that are the most likely reasons people outside of the District would use the landscaping improvements:

Trip Purpose	Number of Walking/Bicycling Trips (in millions)	
Social/Recreational	6,442	
Total	6,442	

Of the total number of walking and bicycling trips reported, 6,442 (in millions) or 27.63% are for purposes that persons outside of the District may use the landscaping improvements. Applying this percentage (27.63%) to the number of people walking or bicycling as their mode of transportation and that reside outside of the District (70), there are approximately 19 people (general benefit) that may use the landscaping improvements, but do not reside within the District. Taking the 19 people that may walk or bicycle, but reside outside of the District, divided by total residential population with access to the landscaping improvements (871), the estimated percentage of persons, engaging in what is considered general benefit because they do not reside within the District, represents 2.21%.

#### Los Coches Street and Sinclair Frontage Road

The City does not have a study showing traffic volume along Los Coches Street and Sinclair Frontage Road along the District boundaries. The portion of the maintained landscaping that is located along Los Coches Street and Sinclair Frontage Road provides some general benefit to pass-through traffic. Before the determination and allocation of the percentage of special and general benefit for the District can be made, the estimated pass-through traffic must be computed. The pass-through trips are vehicles driving along the maintained streets within the District for a portion of their trips, but not living or conducting business in the District and benefiting from the landscaping improvements in place.

The Sundrop and Sinclair Renaissance residential communities are located directly across the street and next to the District, and vehicles entering and/or exiting these communities in all likelihood are passing by a portion of the landscaping improvements for a portion of their trip. In lieu of having a study that identifies the pass-through traffic, the estimated number of trips generated for each community has been calculated based on the number of units and average number of trips per dwelling unit.

Community	Number of Residential Units <sup>1</sup>	Estimated Number of Daily Vehicle Trips <sup>2</sup>	% of Total Daily Vehicle Trips
District	98	933.0	44.34%
Sundrop subdivision	83	790.2	37.56%
Sinclair Renaissance subdivision	80	380.8	18.10%
Total	261	2,104.0	100.00%

(1) Number of Residential Units is from the City's Approved Projects map.8

(2) Per the ITE Trip Generation Report a single family residence generates an average of 9.52 trips per dwelling unit.9

(3) Number of daily trips has been reduced by 50% to account for vehicles entering and exiting the community from the opposite direction on Sinclair Frontage Road, and not driving along the portion of Los Coches Street and Sinclair Frontage Road with landscaping improvements maintained by the District.

As detailed above, based on the average number of daily vehicle trips generated for the communities in close proximity to the District, 1,171 (55.66%) are generated by residential units located outside of the District (general benefit).

<sup>&</sup>lt;sup>8</sup> City of Milpitas. (2013). Approved Development Projects. Retrieved from http://www.ci.milpitas.ca.gov/government/planning/proj\_approved.asp

<sup>&</sup>lt;sup>9</sup> Trip Generation, 9<sup>th</sup> Edition: An Informational Report of the Institute of Transportation Engineers. (2012). Washington, DC: Institute of Transportation Engineers.

#### All Locations and Landscaping Improvements - Residential Pass-thru Benefit

The general benefit percentages determined in the previous sections for Los Coches Creek and Berryessa Creek (2.21%) and Los Coches Street and Sinclair Frontage Road (55.66%) were then applied to each corresponding location with landscaping improvements. The landscaping square footage being maintained by the District was provided by the City's Public Works Department. The general benefit percentage for each street type was multiplied by the total square footage being maintained for such street. The general benefit square footage was summed for all street segments and divided into the total square footage of all landscaping maintenance. The result is the combined general benefit percentage. The following table details this calculation.

Street Name	Total Square Footage	General Benefit Percentage	General Benefit Square Footage
Los Coches Creek	4,572	2.21%	101
Berryessa Creek	21,025	2.21%	465
Los Coches Street	24,747	55.66%	13,773
Sinclair Frontage	2,568	55.66%	1,429
Totals:	52,912		15,768
	Landscaping Gen	eral Benefit	29.80%

Based on the above calculations, the general benefit portion of the improved aesthetics and increased safety resulting from the landscaping improvements is estimated to be 29.80%.

#### Public at Large General Benefit

Given the location and nature of the improvements, it is very unlikely the public at large would seek out or use the landscaping improvements within the District. In addition, there are more direct routes to access the industrial complexes/businesses located to the south of the District than the 2 lane Los Coches Street and Sinclair Frontage Road. Nevertheless, it is perceivable that members of the public at large may pass-thru a portion of the landscaping improvements, even if it's lost or leisure traffic. As such, general benefit of 2.00% has been assigned for the landscaping improvements to the public at large.

#### **Collective District-Wide General Benefit**

Since the District is comprised of improved aesthetics and increased safety benefits resulting from the collective landscaping improvements, the activity of both pedestrians and vehicles, and the public at large must be addressed in a collective form rather than independently. The sum of the calculated general benefits is the total general benefit related to all pass-thru traffic. This general benefit result is provided in the table below:

Residential Pass-thru General Benefit	29.80%
Public at Large General Benefit	2.00%
Total General Benefit	31.80%

The general benefit, which is the percentage of the total budget that must be funded through sources other than assessments, is 31.80%. The special benefit then, which is the percentage of the budget that may be funded by assessments, is 68.20%.

## 5. METHOD OF ASSESSMENT

## 5.1. Method of Assessment Spread

All parcels in the District on which residential dwellings will be constructed specially benefit from the improvements to an equivalent extent. These parcels are therefore assessed on a per lot basis for the maintenance and operation of the District, including incidentals and appurtenances, and will include all the costs of maintenance and/or operating the improvements. As outlined in Section 4, the total amount of general benefit from the improvements is determined to be 31.80%.

The maximum assessment rate for Fiscal Year 2016/17 is \$433.49. The actual assessment rate levied on each taxable parcel for Fiscal Year 2016/17 is \$399.20.

Each year the maximum assessment rate shall be increased by the percentage change from April 1st of the prior year to April 1st of the current year by the U.S. Department of Labor, Bureau of Labor Statistics, Consumer Price Indexes, Pacific Cities and U.S. City Average, San Francisco-Oakland-San Jose.

#### 5.2. Maximum Assessment Rates

The following table provides the maximum assessment rate for Fiscal Year 2000/01 through the current fiscal year:

Historical Maximum Rates				
Fiscal Year	CPI	% Increase <sup>1</sup>	Maximum Rate	
2000/01	178.7	NA	\$292.803	
2001/02	189.1	5.82%	309.844	
2002/03	193.0	2.06%	316.234	
2003/04	197.3	2.23%	323.280	
2004/05	198.3	0.51%	324.918	
2005/06	202.5	2.12%	331.800	
2006/07	208.9	3.16%	342.286	
2007/08	215.842	3.32%	353.661	
2008/09	222.074	2.89%	363.872	
2009/10	223.854	0.80%	366.789	
2010/11	227.697	1.72%	373.086	
2011/12	234.121	2.82%	383.611	
2012/13	238.985	2.08%	391.581	
2013/14	244.675	2.38%	400.904	
2014/15	251.495	2.79%	412.079	
2015/16	257.622	2.44%	422.118	
2016/17	264.565	2.70%	433.494	

<sup>(1)</sup> Percentage increase from April 1 of the prior year to April 1 of the current year in the US Department of Labor, Bureau of Labor Statistics, Consumer Price Indexes, Pacific Cities and US City Average, San Francisco-Oakland-San Jose.

### 5.3. Appeals

Any property owner who feels that the amount of their assessment is in error as a result of incorrect information being used to apply the foregoing method of spread, may file an appeal with the Finance Director of the City. Any such appeal is limited to correction of an assessment during the current or, if before July 1, the upcoming fiscal year. Upon the filing of any such appeal, the Finance Director shall promptly review the information provided by the property owner and if he/she finds that the assessment should be modified, he/she shall have the authority to make the appropriate changes in the assessment roll. If any such changes are provided after the assessment roll has been filed with the County for collection, the Finance Director is authorized to refund to the property owner the amount of any approved reduction.

## 6. ASSESSMENT DIAGRAM

The following page provides a copy of the assessment diagram of the District.



## 7. ASSESSMENT ROLL

The assessment roll is a listing of the proposed assessments for Fiscal Year 2016/17 apportioned to each lot or parcel, as shown on the last equalized roll of the Assessor of the County of Santa Clara. The following pages show the assessment roll for Fiscal Year 2016/17.

# City of Milpitas Landscaping and Lighting Maintenance Assessment District No. 98-1

#### Fiscal Year 2016/17 Assessment Roll

APN	Assessment ID	Owner	Amount
086-48-001	1	HUYNH CONNIE C AND NGUYEN HUNG	\$399.20
086-48-002	2	DAM MIKE MINH CHI AND JAMIE LO TRUSTEE	399.20
086-48-003	3	SANTIAGO SIMON AND RACHEL	399.20
086-48-004	4	GDK ENTERPRISE LLC	399.20
086-48-005	5	NOGUERA ALEX D AND GUTIERREZ-NOGUERA MARLI	399.20
086-48-006	6	KEMPIS BENJAMIN S AND EVANGELINE Q TRUSTEE	399.20
086-48-007	7	SHILEDAR ADITYA AND BADHE PRIYA P	399.20
086-48-008	8	XU JIANZHONG AND WANG XIAOMIN ET AL & XU XIAO	399.20
086-48-009	9	LAM TUAN AND NGUYEN YEN N	399.20
086-48-010	10	VU JOSEPH ANH AND TRAN YENLINH T	399.20
086-48-011	11	GUTIERREZ ALEJANDRO J AND SOLITA A TRUSTEE	399.20
086-48-012	12	ECAL ERLINDA E AND GEORGE E	399.20
		DELA CRUZ DALE E AND JEANETTE M	
086-48-013	13	TRAN NGOC CHAU THI & TRINH DANH XUAN	399.20
086-48-014	14		399.20
086-48-015	15	NGUYEN TUNG K AND LAC V	399.20
086-48-016	16	LADLE GORDON B AND MARICAR C	399.20
086-48-017	17	JACKSON PAUL K AND BRITTON-JACKSON VIVIAN	399.20
086-48-018	18	CAO MICHAEL T AND TAM VUONG	399.20
086-48-019	19	MIGUELINO OSCAR T JR AND JUDY Y	399.20
086-48-020	20	NGUYEN HA AND BUI THUAN	399.20
086-48-021	21	TRAN KENNETH L AND LENA L TRUSTEE	399.20
086-48-022	22	AGBUYA ALBERT P AND AMORFINA G TRUSTEE	399.20
086-48-023	23	PATEL BHUSHAN AND AARTI M	399.20
086-48-024	24	KOH CHENG-CHEE ET AL & KOH KEWSEK	399.20
086-48-025	25	GADIGE BHASKAR V AND HIMABINDU	399.20
086-48-026	26	AGARWAL SHIV AND TAYAL MANISHA	399.20
086-48-027	27	NARVAEZ HOWARD M TRUSTEE & ET AL & CHU FONDA W TRU	399.20
086-48-028	28	LEUNG PAUL K AND NANCY M	399.20
086-48-029	29	TRAN MICHAEL AND TIFFANY	399.20
086-48-030	30	WU XILONG AND YU ZHEBIN TRUSTEE	399.20
086-48-031	31	WONG IRENE TRUSTEE	399.20
086-48-032	32	QU HUA AND WANG KAILIN	399.20
086-48-033	33	PADUBIDRI LALITHA TRUSTEE & RAGHUNATHA SWAROOP TR	399.20
086-48-034	34	GUDURI VINOD AND LAKMA SHAILAJA	399.20
086-48-035	35	YAU TIMOTHEUS AND PEGGY	399.20
086-48-036	36	VOLADRI RAMA K AND GURJAL MANI R	399.20
086-48-037	37	CHU WEI MUN	399.20
086-48-038	38	AGRAWAL RAKESH AND KANSAL ESHA	399.20
086-48-039	39	DUNN ERIC J AND BUI TRANG THI THUY	399.20
086-48-040	40	MUNE DEREK AND LEE TERRI L	399.20
086-48-041	41	AGGARWAL RAHUL AND SHELLY	399.20
086-48-042		RAO QIZHOU AND SHAN MENGWEN	399.20
086-48-043	42	LOW NEE-LOONG AND OH BEE-BEE	399.20
	43		
086-48-044	44	VOGETY RAMANAGOPAL V AND VEDANTAM KANYALAKS	399.20
086-48-045	45	MAI KENNY CHI AND PAULINE	399.20
086-48-046	46	DO KHAN AND NGUYEN THU K TRUSTEE	399.20
086-48-047	47	TSAI JULIE Y ET AL & TSAI CHRISTINE P	399.20
086-48-048	48	GDK ENTERPRISES LLC	399.20
086-48-049	49	PEI NICHOLAS	399.20
086-48-050	50	WANG RONG AND GAO YUJIE	399.20
086-48-051	51	LY PETER T	399.20
086-48-052	52	WONG JAMES	399.20
086-48-053	53	FANG XIONG AND WANG QING	399.20
086-48-054	54	LAN DI AND CAO RONG	399.20
086-48-055	55	SINHA NAVENDU	399.20
086-48-056	56	ZHOU GUO QUAN AND LIU XIN	399.20
086-48-057	57	LI HONG AND TU MINGHU	399.20
086-48-058	58	DUGYALA ANURADHA	399.20

### **City of Milpitas**

#### Landscaping and Lighting Maintenance Assessment District No. 98-1

#### Fiscal Year 2016/17 Assessment Roll

APN	Assessment ID	Owner	Amount
086-48-059	59	AU JONSON C AND OR SOPHIA YUK YU	399.20
086-48-060	60	WONG CARMEN ET AL & TRUONG MY H	399.20
086-48-061	61	BASANI SHAILESH KUMAR AND BASANI SUPRIYA LIVING & BAS	399.20
086-48-062	62	LEE ANDREW AND LIU LISA	399.20
086-48-063	63	AZALI ALBERTUS H AND TUNGGAL WENDA TRUSTEE	399.20
086-48-064	64	NIGAM AJAY AND ANJULA TRUSTEE	399.20
086-48-065	65	KOMATSU HIROYUKI AND MIKA	399.20
086-48-066	66	NAIR SEEMA	399.20
086-48-067	67	BIALA CHARITO M TRUSTEE & ET AL & BIALA FE T TRUSTEE	399.20
086-48-068	68	NITAFAN DEMETRIO B AND CECILIA C	399.20
086-48-069	69	NGUYEN TANYA VINH ET AL & NGUYEN STEVEN D	399.20
086-48-070	70	HUYNH QUANG AND VO JASMINE TRUSTEE	399.20
086-48-071	71	PATEL GITA V TRUSTEE	399.20
086-48-072	72	FENG HAIJUN AND ZHONG WEIHONG	399.20
086-48-073	73	XUE WEI AND SUN LI	399.20
086-48-074	74	GANGAIAH MAHENDRA	399.20
086-48-075	75	PRABHU VIVEK R AND SUNITA TEJWANI TRUSTEE	399.20
086-48-076	76	HSIAO JEFF C AND NGUYEN ANGELA T REVOCABLE TRUST &	399.20
086-48-077	77	CHIN MICHAEL AND MARY TRUSTEE	399.20
086-48-078	78	TRUONG PHILLIP TRUSTEE	399.20
086-48-079	79	XIONG XIANG D AND YEE VICKY TRUSTEE & ET AL	399.20
086-48-080	80	EDUSADA ROMEO D AND EMMA R	399.20
086-48-081	81	ARUNACHALAM SARAVANAN AND KRISHNAMOORTHY SA	399.20
086-48-082	82	LI GANG AND MA NAN	399.20
086-48-083	83	BUKIN KONSTANTIN V AND HSIEH PING	399.20
086-48-084	84	DESAI RAJENDRA J AND PRATIMA R	399.20
086-48-085	85	ZHAO QIANG JIMMY AND YUO JENNY BIN	399.20
086-48-086	86	TAN ALICIA SHUFANG	399.20
086-48-087	87	PIERCE BRAD A AND KOH CHENG-CHEE TRUSTEE	399.20
086-48-088	88	AHUJA SUMEET AND RUCHI	399.20
086-48-089	89	DEVADAS MANJUNATH AND KARVETI HEMALATHA	399.20
086-48-090	90	LIEU TONY AND TIFFANY	399.20
086-48-091	91	HO HOWARD AND LUU IVY TRUSTEE	399.20
086-48-092	92	LIM PERRY F AND DIXIE M TRUSTEE	399.20
086-48-093	93	LU COURTNIE TU TRINH	399.20
086-48-094	94	QUANG TONY D	399.20
086-48-095	95	SINGLA SANJEEV K AND ANITA	399.20
086-48-096	96	PAL SHIRISH C AND DAS SUJATA S	399.20
086-48-097	97	ANNADATA ANIL K AND VEEPURI SRAVANTHI	399.20
086-48-098	98	ONG PHILIP J JR AND UYEN T	399.20

\$39,121.60